

Supporting Information and Impact Assessment

Proposal:	Torbay Community Development Trust (TCDT)
Executive Lead:	Cllr Jackie Stockman
Director / Assistant Director:	Caroline Dimond

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Section 1: Background Information

1.	<p>What is the proposal / issue?</p> <p>The amended proposal is to reduce the grant to the TCDT by £10,000. It is proposed that the remaining budget of £50,000 will be held by the Council pending further discussions with the TCDT with the aim of agreeing a Service Level Agreement supported by a business plan.</p> <p>The original proposal was that there would be a reduction in funding allocated to the TCDT by Torbay Council of £60,000, reducing the Council funding down to nil and requiring the TCDT to be self-sufficient by the end of March 2018.</p>
2.	<p>What is the current situation?</p> <p>TCDT was formed to empower communities by building on strengths and skills through asset-based community development. The overall aim of TCDT is to create better communication across Torbay, actively encouraging local involvement and decision making in improving the region, as well as developing and supporting volunteering opportunities of the highest standards. Torbay Council's commitment to this was to award a grant of £300,000 for three years (2014/15 – 2016/17) and to TUPE transfer two members of Torbay Council staff to the new Trust.</p> <p>Torbay Council's financial commitment in relation to the TUPE transferred staff was agreed on a diminishing financial basis, with the expectation that the TCDT will become self-sufficient by 31 March 2018. It was therefore stipulated by Torbay Council that the final funding allocation would be £60,000 for the financial period 2017-2018.</p> <p>The TCDT aims to support Torbay Council in its overall approach to working with the community and voluntary sector by forging new partnerships; whilst finding creative and innovative ways for delivering services that will sustain a thriving voluntary and community sector in Torbay. The development of the community and voluntary sector in Torbay is key to the future strategic plans of Torbay Council, South Devon and Torbay Clinical Commissioning Group (CCG) and Torbay & South Devon NHS Foundation Trust.</p> <p>TCDT is currently commissioned to deliver the following core objectives:</p>

	<ul style="list-style-type: none"> • To promote community regeneration and collaboration by enabling communities / voluntary sectors to thrive, using strength based approaches. • To ensure that the necessary support for the development and delivery of TSDFT's care model can be provided by the community and voluntary sector. • To encourage and promote volunteering, enabling community action and positive social change. • To provide support to the community associations running the authority owned community centres.
3.	<p>What options have been considered?</p> <p>No other options are available as this funding stream exclusively relates to Torbay Council's contribution to those staff who have been TUPE transferred to TCDT.</p>
4.	<p>How does this proposal support the ambitions, principles and delivery of the Corporate Plan 2015-19?</p> <p>These proposals support the following principles of the Corporate Plan:</p> <ul style="list-style-type: none"> • Integrated and joined up approach • Use reducing resources to best effect
5.	<p>Who will be affected by this proposal and who do you need to consult with?</p> <p>There is the potential for the following to be affected by this proposal:</p> <ul style="list-style-type: none"> • TCDT staff • The (VCSE) in Torbay who benefit from the support of TCDT • The general population • Torbay and South Devon NHS Foundation Trust (as a partner and service provider) • South Devon and Torbay Clinical Commissioning Group (CCG)
6.	<p>How will you propose to consult?</p> <p>Consultation took place as part of the general consultation on the budget proposals 2017/18 and the results are set out in section 11.</p>
Section 2: Expected Implications and Impact Assessment	
7.	<p>What are the <u>expected</u> financial and legal implications?</p> <p>It was an expectation that this funding would cease in 2018, therefore not delivering this proposal would create a budget pressure if the Council was required to provide funding beyond the agreed timescales.</p>

<p>8.</p>	<p>What are the <u>expected</u> risks?</p> <p>The expectation is that the TCDT would become self-sufficient by 31 March 2018, however the cessation of funding may impact on the TCDT's capacity to:</p> <ul style="list-style-type: none"> • Develop collaboration and partnerships within the community • Improve the scope, quantity, quality and diversity of volunteering in Torbay • Build community capacity and resilience at a neighbourhood level • Develop the required community assets that will provide alternative support opportunities for people who have traditionally sought support from statutory services. • Continue to build on existing community asset development which is a cornerstone of Torbay and South Devon NHS Foundation Trust's new model of care and core to future strategic health and social care plans for Torbay (the Torbay and South Devon Prevention Strategy and the Devon-wide Sustainability and Transformation Partnerships http://www.devonstp.org.uk/
<p>9.</p>	<p>Public Services Value (Social Value) Act 2012</p> <p>The (re)procurement of services is not relevant for this report.</p>
<p>10.</p>	<p>What evidence / data / research have you gathered in relation to this proposal?</p> <p>There is a significant volume of guidance, research and recommendations regarding community development and VCSE organisations:-</p> <p>Federation for Community Development Learning Community Development NationalOccupational Standards</p> <p>National Institute for Health and Care Excellence (NICE) Community engagement:improving health and wellbeing and reducing health inequalities</p> <p>National Voices: People shaping Health and Social Care What is the role of VCSEorganisation in care and support planning</p>
<p>11.</p>	<p>What are key findings from the consultation you have carried out?</p> <p>The 2018/19 proposal was included as part of the general consultation on the budget proposals for 2017/18.</p> <p>Feedback from the general budget consultation and the public health budget questionnaire demonstrated support for the proposals, combined results are shown below:</p> <p>Q11) Community Development Trust:</p>

Do you support this proposal?	Number	Percent
Yes	359	73.4%
No	105	21.5%
No answer	25	5.1%
Total	489	100.0%

The public health budget questionnaire also identified that:

- 54 (75%) people/organisations responding would not be affected by the proposal
- 40 (23.6%) people/organisations responding would be affected by the proposal
- 1 (1.4%) person did not respond to whether they would be affected by the proposal

The concerns raised included:

- Cost pressures in the future including for the NHS
- The use of volunteers in both community and recovery programmes could be affected including capacity building
- The most vulnerable could be affected
- Viability of TCDT if not funded

An alternative suggestion was made that reductions could be phased over three years rather than two.

Responses from 2018/19 proposal:

The Local Authority further received six written representations on behalf of groups and organisations and one from a member of the public which has been anonymised. These written representations are summarised below:

Cary Park Junior Tennis Club

Cary Park Junior Tennis Club objected to the proposals to axe the financial support to TCDT and stated that the;

'...help that we have received over the years has been invaluable. If ever we have a problem we can ring TCDT who will advise accordingly.....Our club has been awarded £12,861 in grant applications since 2016, and, without the backup of the TCDT we wouldn't have been able to do it. ...Please, please do not cut funding to TCDT as their help and dedication amongst the volunteers of many clubs, schools etc. will be very sorely missed.'

Anonymised member of the public

'Please register my objection to the proposal within the budget to stop funding Torbay CDT. Their work is pivotal in developing and supporting volunteer services in Torbay. The volunteer sector currently plays and will play an increasingly important role in providing those services the Council and other public sector agencies stops. The amount is small when compared with the

huge impact that the Torbay CDT makes. '

The Beacons Wheelchair Dancers and Abbey Recreational Crafts

The Beacons Wheelchair Dancers and Abbey Recreational Crafts charity submitted a response to raise concerns over the budget reduction, They stated that they;

'...have all used the services of the TCDT from time to time for their help and advice in gaining financial assistance from grants and with help in completing the mounds of paperwork required in any grant application, and also in other help regarding volunteer or legal advice. Without this fantastic, free advice some of the activities we do would not be possible. Please, please do all you can to ensure that the funding they have received is not cut to zero effectively cutting the work that they are able to do and to offer.'

Leonard Cheshire Disability

A representative from the Leonard Cheshire Disability Organisation responded with concerns over the negative effects the cuts would have on community services. They stated;

'It has come to my attention that Torbay Council are considering withdrawing funding for the Torbay Development Community Trust. I would like to stress my concern that such vital community services are to be cut.'

'There are hundreds of voluntary organisation and members of the community that withdrawal of funds would cause a negative detrimental effect. Please may I ask you to reconsider such proposals.'

Play Torbay

A letter was received from the Play Torbay Trustees to object to the proposals to cut the financial support from Torbay Community Development Trust (TCDT). Play Torbay stated that their organisation had received vital support from TCDT and that:

'This support has ranged from financial guidance in respect of a critical funding application to the Big Lottery, which was subsequently awarded; direct advice and encouragement with up to date knowledge about funding pots so helping us maintain an annual turnover of £250,000 all of which goes into services for young people living in Torbay.'

The response also drew attention to particular issues that the Play Torbay feared could be exacerbated by reducing funding to TCDT, including:

- Further applications from organisations working with children and young people would be unsuccessful because the Big Lottery is also experiencing reduced income and want to see evidence of partnership working, so their funding is not duplicated.
- Without this funding TCDT would be unable to provide support and there will be a complete lack of a strategic lead which is so desperately needed. ...it is crucial there is an understanding by the Council that to maintain this provision

there needs to be this element of overview and leadership including awareness and understanding of legislation, children's safety, quality delivery, co-production, social prescribing and so on.

- It is imperative that we have a fully functioning support organisation to support and advise the voluntary sector so that vital services for children and young people are maintained close to where they live.

Torbay Community Development Trust

TCDT submitted a paper outlining the implications of reduction in Council funding from £ 60K to zero. The paper described the impacts that would likely occur to the TCDT's 12 core functions:

- Reduction in capacity to maximise the impact of the Voluntary, Community, and Social Enterprise (VCSE) Sector - this objective covers all the sections below – there would be very limited support around, governance, business planning volunteering and funding, baselines provided above
- Reduction in capacity to build VCSE consortiums to take advantage of opportunities and secure major resources from outside the area
- Reduction in capacity to be the first 'port of call' for anyone wanting to work with the VCSE sector in the Bay - no 1:1 support and phone contact, reduced to online presence
- Basic matching service for volunteers (ie what CVA used to provide) – no volunteer forum, 1:1 support or workshops – would lose national accreditation for volunteer centre resulting in less volunteers and less volunteering – reduced community resilience

Additionally the paper outlined the projects that would close as a result of the funding cessation:

- No funding support to local groups (currently supporting 100 groups a year to raise £1 million p.a.)
- No capacity to contribute to major grant opportunities to bring funding into Torbay
- No dedicated volunteering support other than volunteer led matching service opposite
- No support to Community Partnerships and Neighbourhood Planning
- No support to authority owned Community Centres
- No support to development children and young people VCSE delivery network and support to access external funds to support delivery
- No capacity to engage with Torbay Council commissioners to support new delivery models, such as 0-19 commissioning process currently underway
- No support to local information flows
- Reduction in small support team, which would reduce capacity to develop and grow and find alternative income streams
- No support to voluntary and community groups to strengthen governance, business planning and internal processes
- No support to voluntary and community groups to measure and evidence their impact
- No capacity to feed intelligence gathered by the VCSE groups into decision-making

12.	<p>Amendments to Proposal / Mitigating Actions</p> <p>This proposal has been amended following further consideration and consultation feedback.</p> <p>The amended proposal is to reduce the grant to the TCDT by £10,000. It is proposed that the remaining budget of £50,000 will be held by the Council pending further discussions with the TCDT with the aim of agreeing a Service Level Agreement supported by a business plan.</p>
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Equality Impacts

13	Identify the potential positive and negative impacts on specific groups		
	Positive Impact	Negative Impact & Mitigating Actions	Neutral Impact
Older or younger people		<p>Over the next 50 years Torbay will experience an unprecedented change in the composition of its population. As life expectancy increases and the birth rate remains low, the proportion of the population aged over 50 will increase dramatically. 43.1% of Torbay's population are aged over 50 compared with 33.5% nationally. By 2018 for when this impact assessment is based upon, this sector of Torbay's population will represent 51.2% compared with 40.1% nationally. The removal of funding for this service may see negative impacts on particular service models that cater for older people with health and care needs and also those living with an illness or a disability.</p> <p>TCDT are facilitating a partnership process to bring organisations together who work with children, families and young</p>	

		<p>people, linking closely with the emerging Youth Trust to secure resources to deliver a range of activities that support early help, youth work and wider prevention and innovation. A reduction in funding may see impacts on the TCDT's capacity to continue partnership working at a continued level.</p>	
<p>People with caring Responsibilities</p>		<p>The carer's pathway currently in development provides access to support for carers to prevent breakdown of carer arrangements, this may be affected as a result of the service cuts.</p>	
<p>People with a disability</p>		<p>The current development of services aimed at keeping people well and preventing or delaying the onset of disability and illness may be affected and have impacts upon the older population's ability to live independently at home for as long as possible.</p> <p>There is currently a professional independent advice and support service for parents and young people with disabilities which</p>	<p>The principles of the TCDT includes equality of opportunity, being committed to creating an equal and inclusive society, identifying anomalies in volunteering landscape across Torbay and taking steps to address these.</p> <p>The TDCT are working with groups and agencies to mitigate the impacts of spending cuts, with a particular focus on supporting vulnerable people.</p>

		may see a negative impact if funding is no longer available to support this service.	
Women or men	No differential impact		
People who are black or from a minority ethnic background (BME) <i>(Please note Gypsies / Roma are within this community)</i>	No differential impact		
Religion or belief (including lack of belief)	No differential impact		
People who are lesbian, gay or bisexual	No differential impact		
People who are transgendered	No differential impact		
People who are in a marriage or civil partnership	No differential impact		
Women who are pregnant / on maternity leave			The service, including volunteering opportunities will be available to pregnant women or those on maternity leave.
Socio-economic impacts (Including impact on child poverty issues and deprivation)		A reduction in funding may affect the current prioritised support for marginalised groups such as vulnerable adults and families who are furthest from the workplace. Economic and social regeneration may be affected by a funding reduction and community resilience	The work of the TCDT has enabled people to work collectively to bring about positive social change. This long term process started from people's own experience and it has enabled communities to work together using their

		consequentially impacted upon.	strengths and resources for empowerment to promote social justice, equality and inclusion.
	Public Health impacts (How will your proposal impact on the general health of the population of Torbay)	If the TCDT has not become self-sufficient by 31 March 2018 then continued support to ensure effective collaboration between Voluntary, Community and Social Enterprise organisations and groups may not be achievable. Additionally community led action may also be affected seeing negative impacts on community resilience to promote health and wellbeing reducing social isolation and empowering the community.	
14	Cumulative Impacts – Council wide (proposed changes elsewhere which might worsen the impacts identified above)	<ul style="list-style-type: none"> Proposed reductions to youth and integrated youth support will require a collaborative approach with existing groups and organisations facilitated by TCDT. Proposed reductions to substance misuse services may affect the TCDT training and volunteering scheme which provides much needed activity to assist clients with their recovery. Proposed reductions in the community transport team may affect the community transport infrastructure for the Bay which the TCDT has worked on to develop. The impact may see less transport options than anticipated which is a contributable factor to social isolation and a resulting dependency on commercial operators. 	
15	Cumulative Impacts – Other public services (proposed changes elsewhere which might worsen the impacts identified above)	The new models of care in the health system locally, plus the Sustainability and Transformation Plan http://www.devonstp.org.uk/ putting prevention first, is expecting more from local public health services when capacity in the system is decreasing.	